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STANDARD FORM NO. 64

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Office Memorandum • UNITED STATES GOVERNMENT 5742

TO : Deputy Director, CIA

DATE: 21 November 1947

FROM : Assistant Director for C & D

SUBJECT: Interdepartmental Intelligence Production Program

1. OCD agrees with ORE's view that the memorandum is confusing since it applies to separate related problems without distinguishing clearly between them. OCD also concurs in the suggested revisions proposed by ORE in paragraphs 3 a (1) and 3 a (2). However, OCD feels that there is an additional fundamental error in principle which should be eliminated before the memorandum is approved for signature. This is explained below.

2. a. Paragraphs 3, 4 and 5 of the memorandum contain two implications with regard to staff intelligence which will probably be objectionable to the IAC agencies and which appear inconsistent with the intent of Section 102, par. (d)(3) of the National Security Act of 1947. These implications are:

(1) That the internal staff intelligence program of a department is a proper subject for CIA coordination.

(2) That a department should not be permitted to have full access to current intelligence on a subject outside its dominant interest, but should instead be obliged to depend entirely on staff intelligence summaries provided by another department having a dominant interest in the subject. 2

b. As IAB 1 shows, the production of departmental staff intelligence is a private matter within the department. It is felt that a departmental intelligence agency may not properly enter into external commitments which would in any way restrict its freedom of action with regard to its internal program of staff intelligence, since it might thereby impair its direct responsibility to its department head. By the same token, it would seem inadvisable for CIA to make suggestions which could be interpreted as an undue exercise of surveillance over a department's internal staff intelligence program. Instead, it is felt that CIA's coordinating effort should be directed primarily to those classes of intelligence production which are in every respect matters of inter-agency concern: i.e., (1) basic intelligence; (2) current intelligence; and (3) national intelligence. If CIA produces an effective coordination of these three, natural forces may be relied upon to prevent waste effort in the strictly private fields of departmental staff intelligence.

3. In view of the above, paragraphs 2, 3, 4 and 5 of the draft appear to place undesirable emphasis on an angle that will meet with definite departmental opposition. The substance of paragraph 2 can be properly included in paragraph 1, and thereafter omit the four paragraphs mentioned. The following changes, in addition to ORE's recommendations, are recommended:

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a. Change paragraph 1 after second sentence ending in "certain intelligence subjects.", to read:

"It leaves the highly important scientific and economic fields of intelligence unallocated except as to the individual needs of each department. The paper does not, nor was it intended to, provide a definite intelligence production schedule. However, such a schedule is a necessary outcome and procedures should be perfected now to insure - - -."

b. Omit the present paragraphs 2, 3, 4 and 5.

4. Subject to the above comments, OCD concurs in the purpose and form of the proposed paper.



C. E. OLSEN

Captain, U. S. N.

Assistant Director for
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5 November 1947

MEMORANDUM FOR THE DEPUTY DIRECTOR, CIA

SUBJECT: Interdepartmental Intelligence Production Program

1. The attached memorandum involves and implies two distinct considerations and thereby poses two related but separate problems, namely:

- a. The necessity for developing an interdepartmental production program for staff intelligence; and
- b. The desirability of consolidating and presenting in a single comprehensive interdepartmental intelligence production plan, requirements, and provision for the fulfillment thereof, of all agencies and CIA for basic, staff, departmental and national intelligence.

2. It is believed that subject memorandum is confusing with reference to paragraph 1 above, in the following respects:

- a. Paragraphs 1 and 2 of the memorandum refer specifically to staff intelligence.
- b. Paragraph 3 introduces the problem of exchange of intelligence as between departments.
- c. Paragraph 4 involves current, basic and staff intelligence without contradistinction.
- d. Paragraphs 7 and 8 seem to refer to comprehensive production plans, not merely a plan for production of staff intelligence.
- e. In no instance is recognition given to the fact that an interdepartmental program for the production of basic intelligence is already under way.

3. In view of the foregoing the following modifications of subject paper are suggested:

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a. The paper should make clear that it is intended to develop a comprehensive interdepartmental intelligence production plan, providing for current, basic and staff intelligence, integrated with that of CIA, and in recognition of existing efforts toward this objective in the field of basic intelligence; in which case it should be revised as follows:

- (1) Substitute the word "its" for "staff" in the last line of paragraph 1;
- (2) Modify paragraph 9 to read substantially as follows:

"9. The CIA will attempt to correlate these four departmental programs, and prepare an integrated plan, with full regard to the existing basic intelligence program, for study and comment and possible revision by the standing committee of the Intelligence Advisory Committee for subsequent presentation to the IAC."

4. This office concurs in the attached memorandum subject to modifications indicated under paragraph 3a above.



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